### A GENDA

The Waxahachie Planning & Zoning Commission will hold a regular meeting on *Tuesday*, *November 14, 2023 at 7:00 p.m.* at the Waxahachie Civic Center, 2000 Civic Center Lane, Meeting Rooms A and B, Waxahachie, Texas.

Commission Members: Rick Keeler, Chairman

Erik Test, Vice Chairman

Bonney Ramsey
David Hudgins
Ron Ansell
Adrian Cooper
Marlene Norcross

- 1. Call to Order
- 2. Invocation
- 3. **Public Comments**: Persons may address the Planning & Zoning Commission on any issues. This is the appropriate time for citizens to address the Commission on any concern whether on this agenda or not. In accordance with the State of Texas Open Meetings Act, the Commission may not comment or deliberate such statements during this period, except as authorized by Section 551.042, Texas Government Code.
- 4. **Consider** minutes of the regular Planning & Zoning Commission meeting of October 24, 2023
- 5. **Public Hearing** on a request by Katy Dockery, HKS Inc., for a Site Plan for the Baylor Scott & White Hospital Tower Expansion II, located at 2400 N Interstate 35E (Property ID: 180334) Owner: Baylor Health Care System (SP-141-2023) Staff: Zack King
- 6. *Consider* recommendation of Site Plan No. SP-141-2023
- 7. **Public Hearing** on a request by Maxwell Fisher, ZoneDev, for an Amendment to Ordinance 2281 to allow for revised development standards and a detailed site plan within an approved Planned Development located southwest of the intersection of FM 878 and FM 879 (Property ID: 290675) Owner: ASD Waxi Fee Owner LLC (ZDC-69-2023) Staff: Zack King
- 8. *Consider* recommendation of Zoning Change No. ZDC-69-2023
- 9. Adjourn

The Planning and Zoning Commission reserves the right to go into Executive Session as authorized by Section 551.071(2) of the Texas Government Code, for the purpose of seeking confidential legal advice from legal counsel on any agenda item listed herein. This meeting location is wheelchair-accessible. Parking for mobility-impaired persons is available. Any request for sign interpretive services must be made forty-eight hours ahead of the meeting. To make arrangements, call the City Secretary at 469-309-4006 or (TDD) 1-800-RELAY TX

Notice of Potential Quorum

One or more members of the Waxahachie City Council may be present at this meeting.

No action will be taken by the City Council at this meeting.

Planning and Zoning Commission October 24, 2023

The Waxahachie Planning & Zoning Commission held a regular meeting on Tuesday, October 24, 2023 at 7:00 p.m. at the Waxahachie Civic Center, 2000 Civic Center Lane, Meeting Rooms A and B, Waxahachie, Texas.

Members Present: Rick Keeler, Chairman

Erik Test, Vice Chairman

Bonney Ramsey David Hudgins Ron Ansell Adrian Cooper Marlene Norcross

Others Present: Jennifer Pruitt, Senior Director of Planning

Zack King, Senior Planner

Oanh Vu, Planner

Amber Villarreal, City Secretary Chris Wright, Council Representative

- 1. Call to Order
- 2. Invocation

Chairman Rick Keeler called the meeting to order and gave the invocation.

3. Public Comments

None.

4. Consider minutes of the regular Planning & Zoning Commission Meeting of October 10, 2023

#### Action:

Bonney Ramsey moved to approve the minutes of the regular Planning & Zoning Commission Meeting of October 10, 2023 as presented. Motion was amended by David Hudgins to correct the vote of Item 13 from 7-0 to 6-1. Bonney Ramsey accepted the amendment to the motion. Motion was seconded by David Hudgins and carried unanimously (7-0).

5. Present Proclamation proclaiming October 2023 as Community Planning Month

Mayor Pro Tem Chris Wright presented a Proclamation recognizing October 2023 as Community Planning Month.

6. Public Hearing on a request by Kenneth Taft, Bobby Cox Companies, for a Specific Use Permit (SUP) for a Restaurant with a Drive-Through use within a Commercial (C) zoning district located at 1735 North Highway 77 (Property ID 237029)- Owner: CCP T Molly Wax 323 LP (ZDC-137-2023) Staff: Oanh Vu

The Item was presented by Planner Oanh Vu and Kenneth Taft requested approval of the Specific Use Permit.

Chairman Keeler opened the Public Hearing at approximately 7:10 p.m.

There being no others to speak for or against ZDC-137-2023, Chairman Keeler closed the Public Hearing at approximately 7:13 p.m.

#### 7. Consider recommendation of Zoning Change No. ZDC-137-2023

#### **Action:**

Ron Ansell moved to recommend approval of ZDC-137-2023, a Specific Use Permit (SUP) for a Restaurant with a Drive-Through use, subject to the conditions of the staff report with sign option 1, authorizing the City Manager and/or Mayor to execute all documents accordingly. Motion was seconded by Erik Test and carried unanimously (7-0).

8. Public Hearing on a request by Tim Jackson, Texas Reality Capture & Surveying, LLC, for a Replat of Block 239 and a portion of Blocks 237 and 238, Town Addition to create Lots 1 and 2, Coyote Pass, 2 residential lots, being 4.177 acres, located at 1333 E. Marvin Avenue (Property ID 171607) – Owner: Dan & Shasta Cox (SUB-138-2023)

The Item was presented by Ms. Vu.

Chairman Keeler opened the Public Hearing at approximately 7:18 p.m.

There being no others to speak for or against SUB-138-2023, Chairman Keeler closed the Public Hearing at approximately 7:21 p.m.

#### 9. Consider approval of SUB-138-2023

#### Action:

Erik Test moved to approve SUB-138-2023, a Replat of Block 239 and a portion of Blocks 237 and 238, Town Addition to create Lots 1 and 2, Coyote Pass, authorizing the Planning & Zoning Commissioner to sign the associated documents accordingly. Motion was seconded by Bonney Ramsey and carried unanimously (7-0).

#### 10. Adjourn

There being no further business, the meeting adjourned at 7:22 p.m.

Respectfully submitted,

Amber Villarreal City Secretary

(5+W)

# Planning & Zoning Department Zoning Staff Report

Case: SP-141-2023



Planning & Zoning Commission:

November 14, 2023

City Council:

November 20, 2023



**Public Hearing** on a request by Katy Dockery, HKS Inc., for a **Site Plan** for the Baylor Scott & White Hospital Tower Expansion II, located at 2400 N Interstate 35E (Property ID: 180334) — Owner: Baylor Health Care System (SP-141-2023) Staff: Zack King

#### RECOMMENDED MOTION

"I move to recommend approval of SP-141-2023, a Site Plan for Baylor Scott & White Hospital Tower Expansion II, subject to the conditions the staff report."

#### **APPLICANT REQUEST**

The applicant requests approval of a Site Plan to allow for the construction of an additional hospital tower, ICU expansion, diagnostic and imaging expansion, and a new parking garage at the Baylor Scott & White hospital campus. The existing Planned Development (PD) zoning for the property requires the Planning & Zoning Commission and City Council to provide Site Plan approval for an expansion to the campus.

**CASE INFORMATION** 

Applicant:

Katy Dockery, HKS Inc.

Property Owner(s):

**Baylor Health Care System** 

Site Acreage:

43.76 acres

Current Zoning:

Planned Development-Commercial (PD-C) - Ord. 2649 & 3287

Requested Zoning:

Planned Development-Commercial (PD-C) - Ord. 2649 & 3287,

with update Site Plan

**SUBJECT PROPERTY** 

General Location:

2400 N Interstate 35E

Parcel ID Number(s):

180334

Existing Use:

**Baylor Scott & White Hospital** 

(5+4)

Development History:

On May 7, 2012, City Council approved a zoning change to a Planned Development (PD) district on the subject property, allowing the development of the Baylor Scott & White Hospital.

On November 17, 2014, City Council approved a Final Plat for the subject property.

On February 1, 2021, City Council approved relocating a billboard sign for the subject property.

On August 16, 2021, City Council approved a PD Amendment for the subject property to allow for an additional Medical Facility use on the subject property.

Adjoining Zoning & Uses:

Direction	Zoning	Current Use	
North	Heavy Industrial (HI)	Altec Service Center	
East	Heavy Industrial (HI)	Lifoam Industries	
South	N/A – Right of Way (ROW)	US Highway 287 Bypass	
West	N/A – Right of Way (ROW)	Interstate 35E	

Future Land Use Plan:

Regional Commercial & Industrial

Comprehensive Plan:

Commercial: These places are first identified by their principal focus on auto-oriented traffic. Logically placed near high-traffic intersections, these spaces bring people from many surrounding neighborhoods. Typical uses will include regional businesses including but not limited to restaurants, retail, gas stations, and offices. To create a more sustainable development, care should be given to make the experience for users pleasant once they exit their vehicle. A focus on adding spaces for public gathering and pedestrian shading to encourage people to walk from one establishment to another and interact with other patrons should be a priority of future development in the Regional Commercial Placetype. Though the size of a regional commercial node is flexible based on local context, generally these are about a half mile in diameter.

<u>Industrial</u>: Industrial uses vary from the technology industry to manufacturing. The designated locations for heavier industrial uses are intended to keep them away from residential categories. These are located along roadways that have adequate capacity to serve the larger industrial vehicles. Required parking is encouraged to be placed behind structures to keep these areas more readily able to redevelop into more urban places over time. When uses are abutting a residential property, a separation should be provided such as a landscape buffer, deeper setback, and/or a screening wall.

Thoroughfare Plan:

The subject property is accessible via the North I35E service road, the US Highway 287 Bypass service road, and Baylor Way.

Site Image:



#### **PLANNING ANALYSIS**

#### Purpose of Request:

The applicant is requesting approval of a Site Plan to allow for the construction of an additional hospital tower, ICU expansion, diagnostic and imaging expansion, and a new parking garage at the Baylor Scott & White hospital campus. The existing PD zoning (ord. 2649) for the property requires the Planning & Zoning Commission and City Council to provide Site Plan approval for an expansion to the campus.

#### **Proposed Use:**

The applicant proposes three additions to the existing hospital building, totaling 159,950 square feet. To accommodate the parking demands of this addition, the applicant is also proposing a detached 4-level parking garage totaling 195,000 square feet. These additions have been categorized into three (3) building elements by the applicant. Building Element 1 will include a two-story ICU expansion and a six-story medical tower expansion that is intended to house patient beds, medical/surgical rooms, and women's care rooms. Building Element 2 includes the parking garage; which will provide 504 additional parking spaces. The additional parking provided by the garage is sufficient to meet the additional parking demand generated by the expansion. Building Element 3 includes a two-story diagnostic and treatment addition. Below, *Exhibit 1* can be referenced for additional detail on the facilities proposed with each building element.

#### **Phasing:**

The applicant is proposing to construct the expansion in four total phases. Access to the site via the private ring road around the facility will be preserved throughout the construction of the expansion. Fire lanes around the campus will be re-routed; but will remain accessible during construction. Phase 0 will include the preparation of a construction yard and initial site work for the relocation of utilities, drive-isles, and fire lanes. Phase 1 will include the construction of the new parking garage and detention pond. Phase 2 will initiate the construction of the medical tower and ICU. Phase 3 will include the construction of diagnostic and treatment addition. The applicant intends to begin initial construction efforts in January 2024.

#### Exhibit 1:

# Program Validation

Inpatient Patient Care Unit Expansion

Med/Surg | 50 Bods + 25 Shell Beds

ICU 6 Beds + 16 Shell Beds

Post-Parturn | 9 Beds (6 beds conversions of Existing LDR)

NICU/CCN 14 NICU beds Labor & Delivery 10 LDR

OB ED 3 Exam Support Services Expenses

Dietary, Matt's MGMT, Pharmacy/Lab, HTM\_EVS/Linen, Facilities

#### Building Element #2

New Structured Parking Garage 500 Spaces

#### **Building Element #3**

**OST Expansion** 

Emergency = 14 Exam Rooms (includes 2 Trauma)

Imaging = 1 MRL 1 CT Surgery = 4 ORs + 2 Sheft Pre/Post/PACU Expansion Central Stende Relocation/Expansion Central Utility Plant Expansion



HKS

Baylor Scott & White Health

Project Scope

#### Elevation/Façade Plan:

The applicant has provided a detailed elevation/façade plan for each building element included in the expansion. The elevation/façade uses of the same exterior construction materials as the existing building in an effort to seamlessly extend the existing façade. Specifically, the additions will utilize brick, calcium silicate masonry, glazing, EIFS, and composite metal panels. The elevation/façade plan adheres to the articulation requirements of the Waxahachie Zoning Ordinance. Adequate screening for roof-mounted equipment is provided. The location of additional signage is identified on the elevation/façade plan. The proposed signage adheres to the requirements of the existing PD for the property. Staff is recommending the execution of a Development Agreement to memorialize the elevation/façade plan.

#### Landscaping:

The applicant is proposing additional landscaping for the subject property to accommodate both the landscaping requirements of the expansion and the existing landscaping that will be removed to make room for the expansion. The proposed Landscape Plan meets the requirements of the Waxahachie Zoning Ordinance. However, the applicant has clustered trees on the site to maintain a clear flight path for the helicopter landing pad on the property. A permanent irrigation system will be installed for all additional landscape areas.

#### **RECOMMENDATION**

Based on the details provided in this Staff Report and the present status of the documents subject to the request, staff recommends approval of the Site Plan request subject to the conditions noted below.

#### Conditions:

 A mutually agreed upon Development Agreement shall be executed between BS&W and the City in conjunction with the Site Plan.

#### **ATTACHED EXHIBITS**

- 1. Project Narrative & Phasing Plan
- 2. Concept Renderings
- 3. Site Plan
- 4. Landscape Plan
- 5. Elevation/Façade Plan
- 6. Signage Plan

#### **APPLICANT REQUIREMENTS**

- 1. If approved by City Council, the applicant is required to provide the City with a hard copy of the signed Development Agreement for the expansion.
  - a. Once the development agreement is recorded, the applicant can apply for civil construction permits with the Public Works & Engineering Department and building permits from the Building and Community Services Department.

#### **STAFF CONTACT INFORMATION**

Prepared by:
Zack King, AICP
Senior Planner
zking@waxahachie.com

Reviewed by:
Jennifer Pruitt, AICP, LEED-AP, CNU-A
Senior Director of Planning
jennifer.pruitt@waxahachie.com



HKS

September 13, 2023

Planning and Zoning Board City of Waxahachie 401 S. Rogers Waxahachie, Texas 75168

Re: Baylor Scott and White Hospital - Tower II expansion HKS Project No. 25866 Baylor Scott and White Health is planning to construct a new addition to the main hospital at its existing campus in Waxahachie, Texas located at the intersection of I-35E and Hwy 287 Bypass. The current address for the site is:

2400 N. Interstate 35E Waxahachie, TX 75165

The current PD for the site describes the zoning as PD-C. No change to this designation is needed for the new project. The new structure would be located on Lot 1, Block A and is 43.76 ac. The provided site plan describes the site in more detail.

The current use of the site is a hospital campus that included a Hospital, Cancer center, two Medical Office Buildings, and Central Energy plant. The proposed project will include an addition to the existing hospital building and new parking garage. The project is planned to begin construction in January 2024 and substantial completion is expected in October 2026.

#### **Building Operations**

The existing hospital is a 24-hour facility. There will be no changes to the function of the building or connections to other buildings on the campus with this new addition to the facility.

#### **Parking & Site Access**

Access to the proposed structure will be provided by the existing site drives. Additional parking will be provided to serve the new building. The minimum parking requirements have been calculated based on the building occupancy for the new hospital areas. Any shell space incorporated in the project has been calculated utilizing the future intended use. Parking will be provided anticipating the full buildout as noted in the table below:

Type of Use	Quantity	Factor	# of spaces
Beds	+68 beds	1 per 2 beds or	34
		exam rooms	
Beds (Future)	+41 Future beds	1 per 2 beds or	21
		exam rooms	
Exam rooms	+14 exam room	1 per 2 beds or	7
		exam rooms	
Medical Facility	+35,230 sqft	1 per 200 sq ft	177
(Building Element 1)			
Medical Facility	+29,870 sqft	1 per 200 sq ft	150
(Building Element 3)			

**Total New spaces Required:** 

389





#### Landscaping, Screening, & Lighting

Landscaping is intended to match the design of the existing site. Some existing trees will be required to be removed for the new structure and related parking and site updates.

Additional understory trees and shrubs will be provided to replace the removed trees. All landscaping areas will be fully irrigated with an automatic underground irrigation system that will be connected to the existing irrigation system for the site.

The new addition will require new MEP equipment to meet the requirements and demands of the new spaces. All equipment is planned to be in the existing Central Utility Plant (CUP). The existing CUP meets the screening requirements for the City of Waxahachie.

Exterior site lighting will match the existing wherever possible. Additional pole mounted LED fixtures will be provided in parking lots and drive areas. A combination of building mounted fixtures, bollards and pedestrian fixtures will be provided for building entrances and exits. Exterior site lighting will be designed with consideration of IES recommended illuminance levels, in accordance with City of Waxahachie lighting ordinances, and comply with the 2018 IECC with addenda.

#### Signs

There are two existing monument signs at the main entries of the campus. The site also contains additional directional signage through the site. The existing signage will be utilized and updated to include information for the new building as needed to provide wayfinding for the new structure. Existing locations can be referenced on the provided site plan.

An internally illuminated sign is planned for the south and west elevations. Locations can be referenced in the site submission overall elevations. Below is a list of anticipated signage locations:

- West elevation of the ICU addition
- North elevation of the new tower

Signage is also assumed on the entry and exit of the new parking garage. Refer to signage document for additional information.





#### **Building information**

The new structure is planned to be an addition to the existing hospital. There are three building elements accounted for in the project.



Location	Added sqft by level	Total added sqft
Building Element 1	L1 - 18,600	120,320 sqft
(ICU & Tower)	L2 - 19,340	
	L3 - 22,140	
	L4 - 22,080	
	L5 - 22,080	
	L6 - 22,080	
Building Element 2	L1 - 48,750	195,000 sqft
(Garage)	L2 - 48,750	
	L3 - 48,750	
	L4 - 48,750	
Building Element 3	L1 - 24,320	39,630 sqft
(Diagnostic &	L2 - 15,310	
Treatment)		

**Total New spaces Required:** 

354,950 sqft

Building element #1 contains the bed expansions for the project. The ICU expansion is a two-story addition that will include a new entry on level 1. The height of the ICU expansion is 48' to the top of the screen wall. The Med/surg & Women's expansion is a six-story expansion that will tie into the existing bed tower on all floors. The height of the Med/surg & Woman's expansion is 106' – 4"' to the top of the screen wall. There will also be a secondary beacon element at the end of the tower. The height of this screen wall will be 106' - 11"

#### **Project Narrative & Phasing Plan**

(444)

## HKS

which is lower than the existing beacon element on the existing tower. Building element 1 will add about 113,260 sqft (78,030 sqft of new or existing beds) to the existing building.

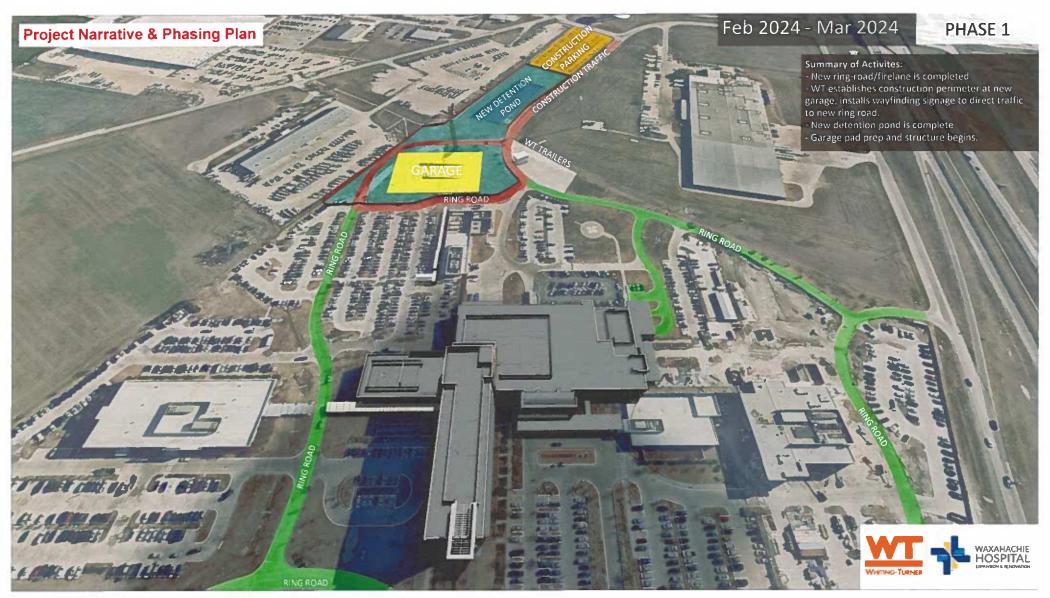
Building element #2 is a four-story garage 195,000 sqft garage that will provide parking for 504 cars to support the addition. The height of the new parking garage is 52' to the top of the highest point, the elevator enclosure.

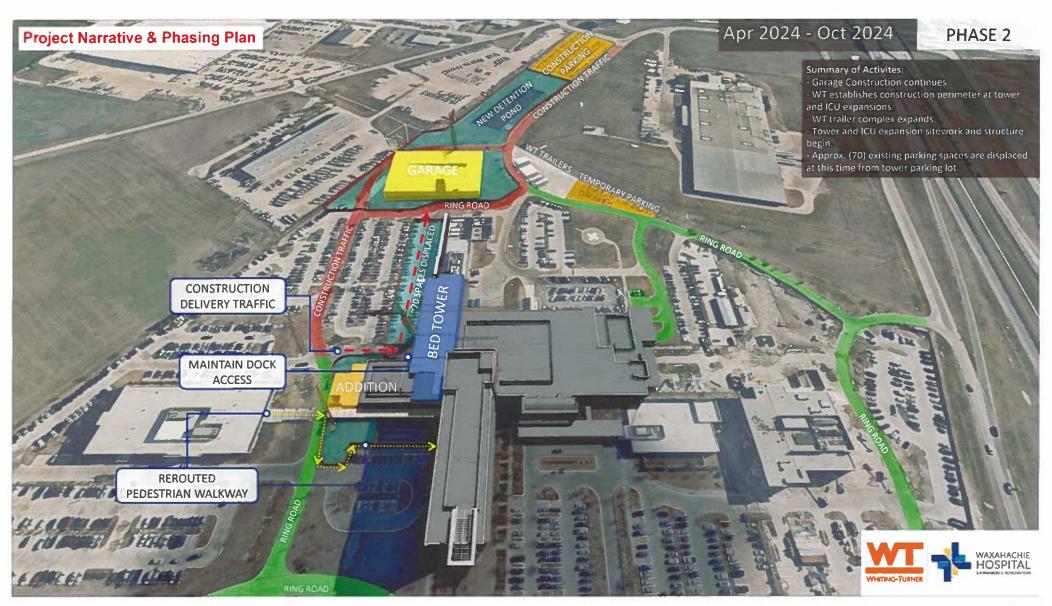
Building element #3 is a 39,630 sqft diagnostic and imaging expansion (9,760sqft includes the Emergency Department exams). This expansion includes an addition to the existing ambulance canopy, renovations to the existing dock to enclose the space. The height of the expansion is 48' to the top of the screen wall.

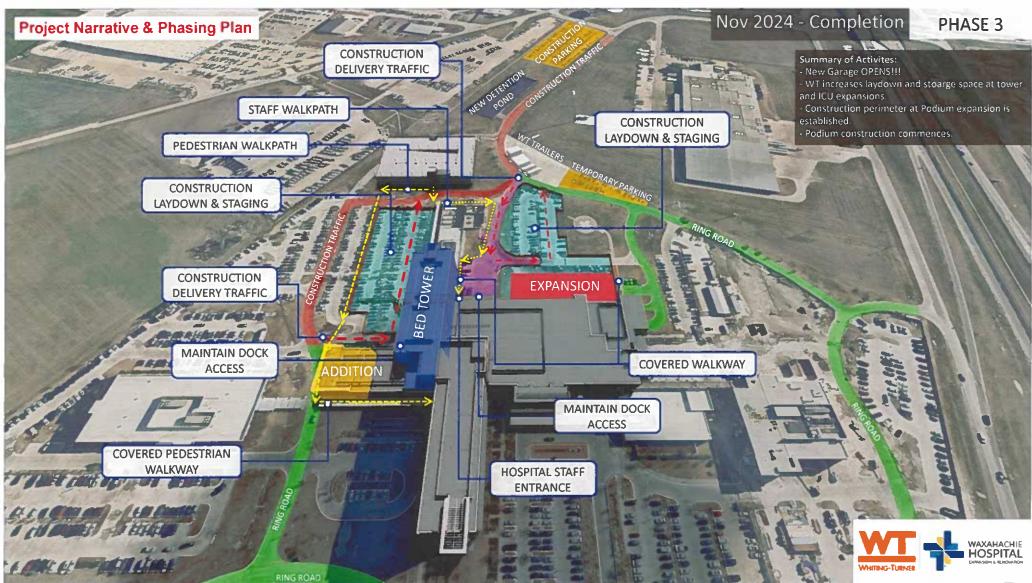
The exterior skin is planned to consist of Brick Masonry, Calcium Silicate masonry, glass, EIFS, and composite metal panel. These materials all have precedent on the existing campus. A breakdown of materials for each elevation is provided in the site submission.

Currently, the design of the building proposes as little as 14.62% up to 37.94% glazing per elevation including the existing building. Typically, healthcare construction must accommodate for lots of privacy as well as infrastructure to support the building use. As a result, there is much less need for glazing. Where possible the intent is to incorporate windows wherever possible as access to daylight and exterior views to improve the experience and outcomes for patients, visitors, and staff.





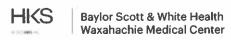






NORTH/SOUTH STACKING DIAGRAM











**North Drive View** 







**North View** 







**North Entry View** 





**Northeast Entry View** 





Northeast Entry View







**Northeast Tower View** 



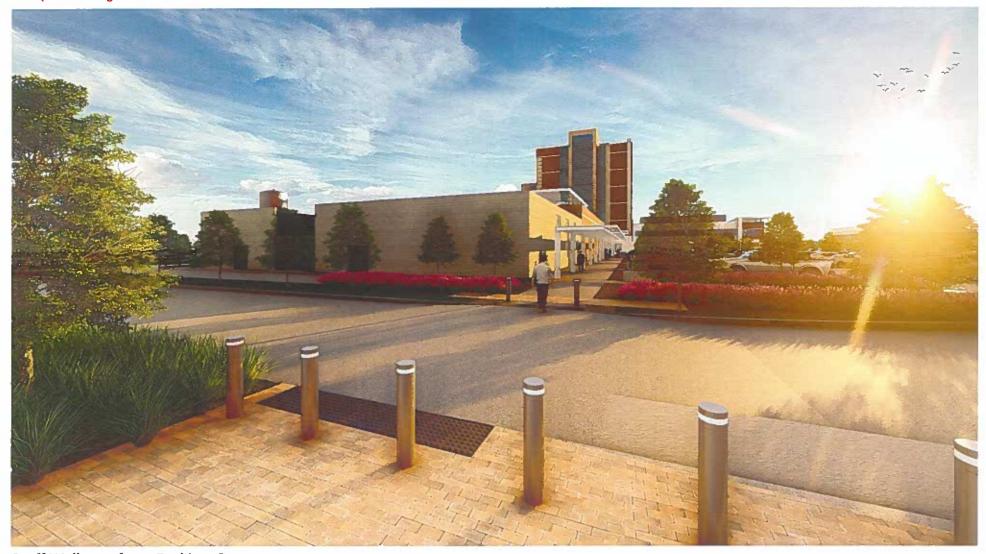


Bird's Eye - East D&T View



**East D&T View** 





Staff Walkway from Parking Garage





Staff Walkway from Parking Garage





Staff Walkway from Parking Garage





North Bird's Eye View





North Bird's Eye View





North Bird's Eye View





Parking Garage - North View







Parking Garage - West View





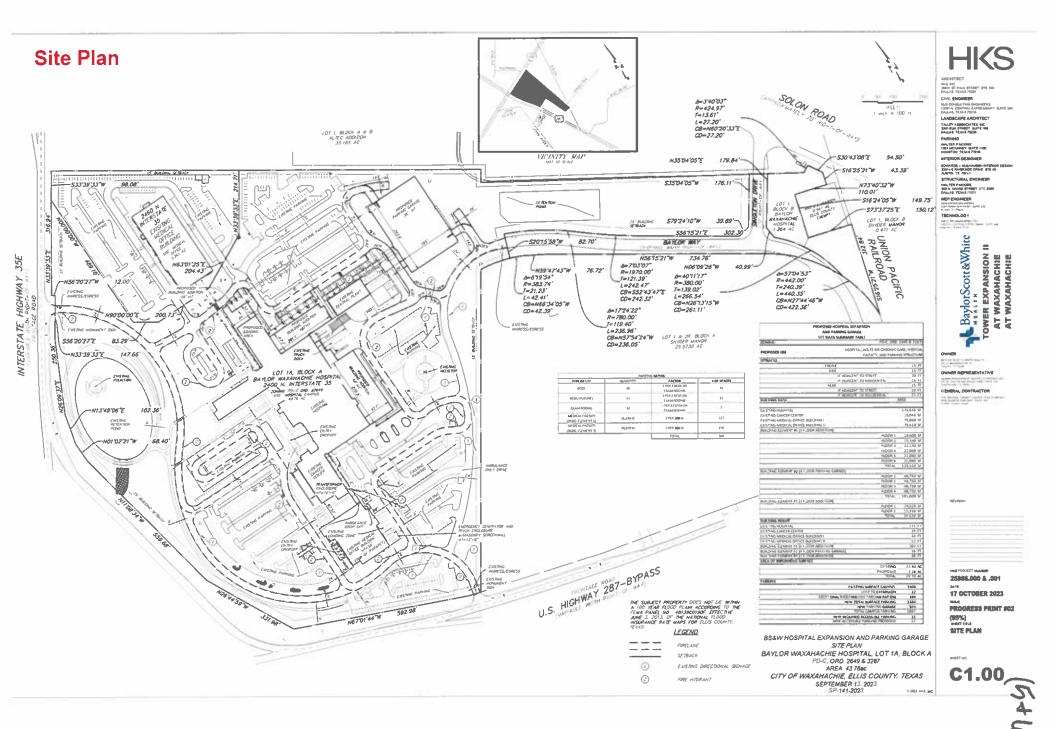
Parking Garage - South East View

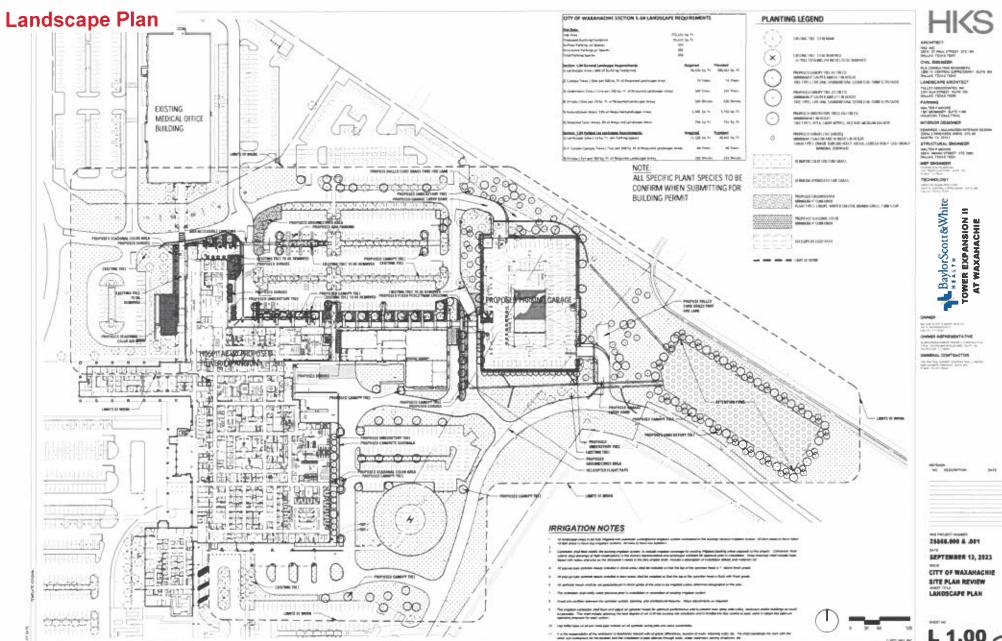


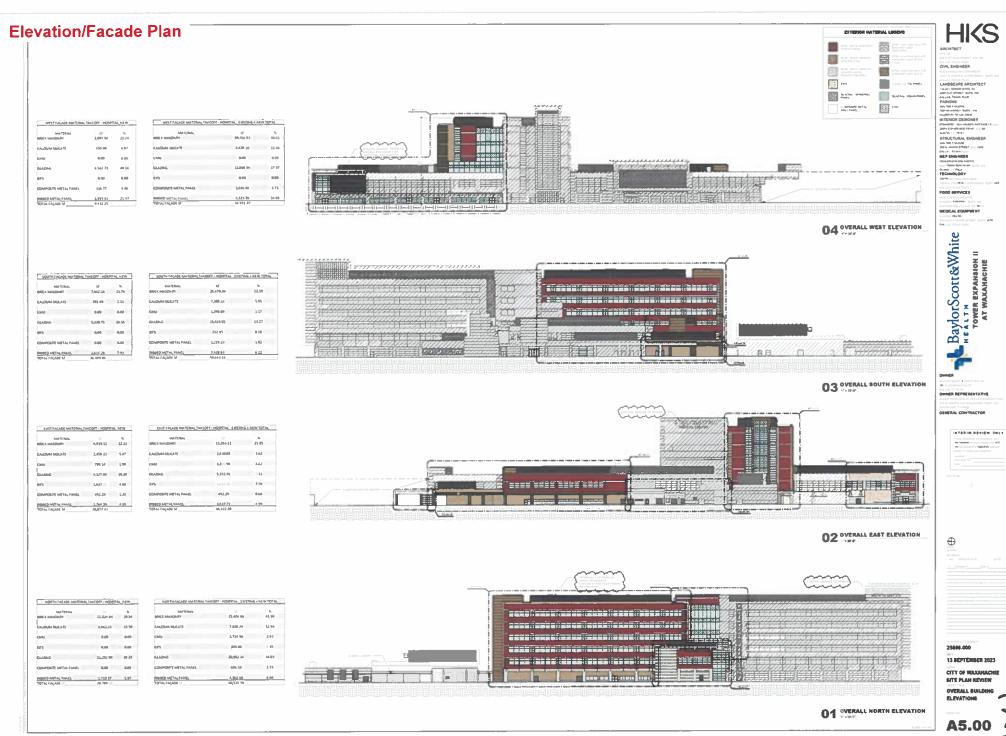
Baylor Scott & White Health Waxahachie Medical Center

Option A
waxahachie, tx | #25866.000 | 06.272023

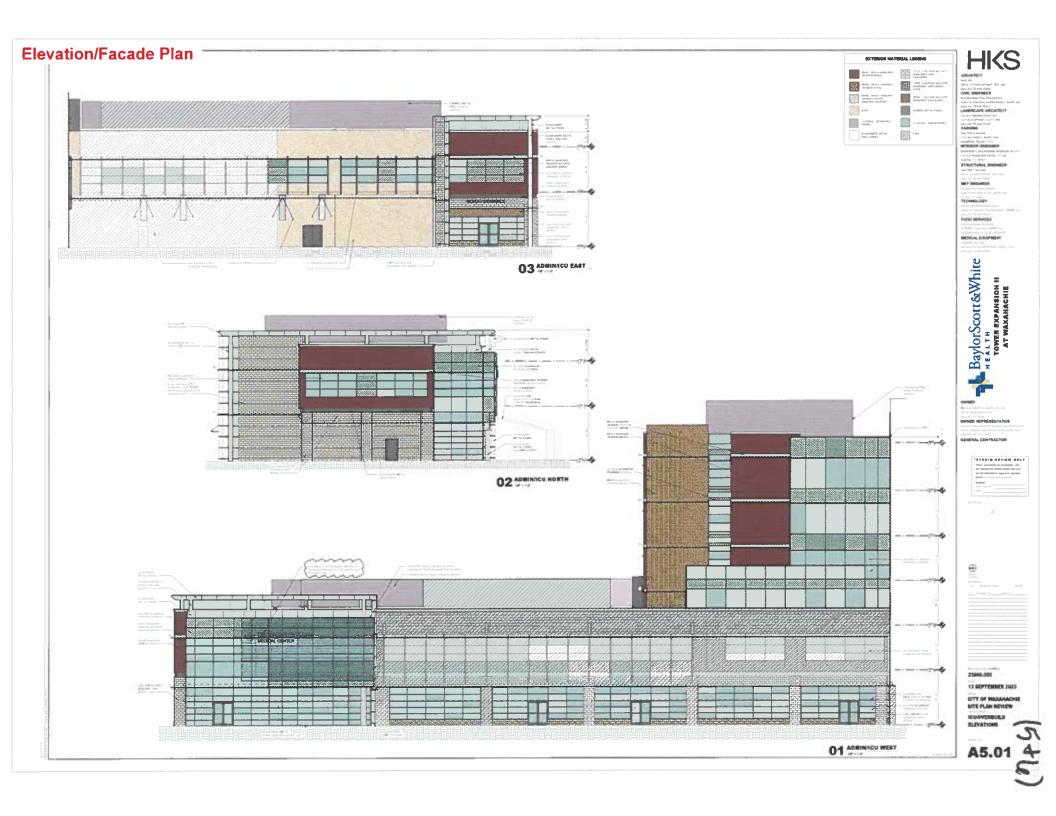


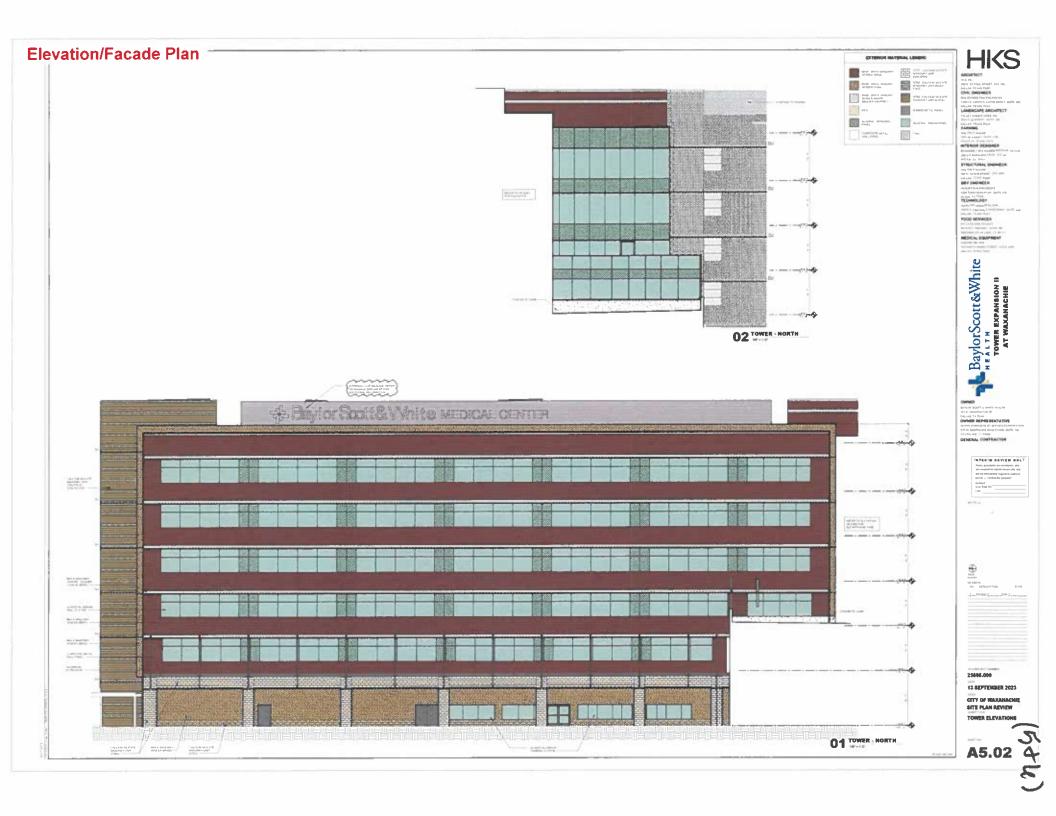


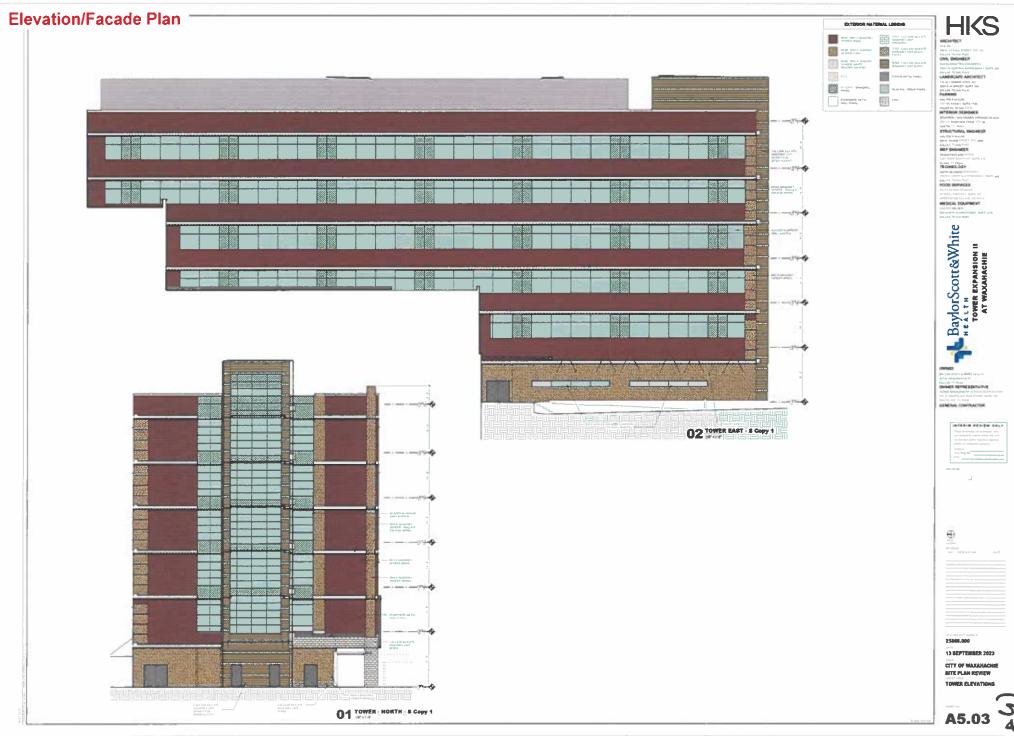




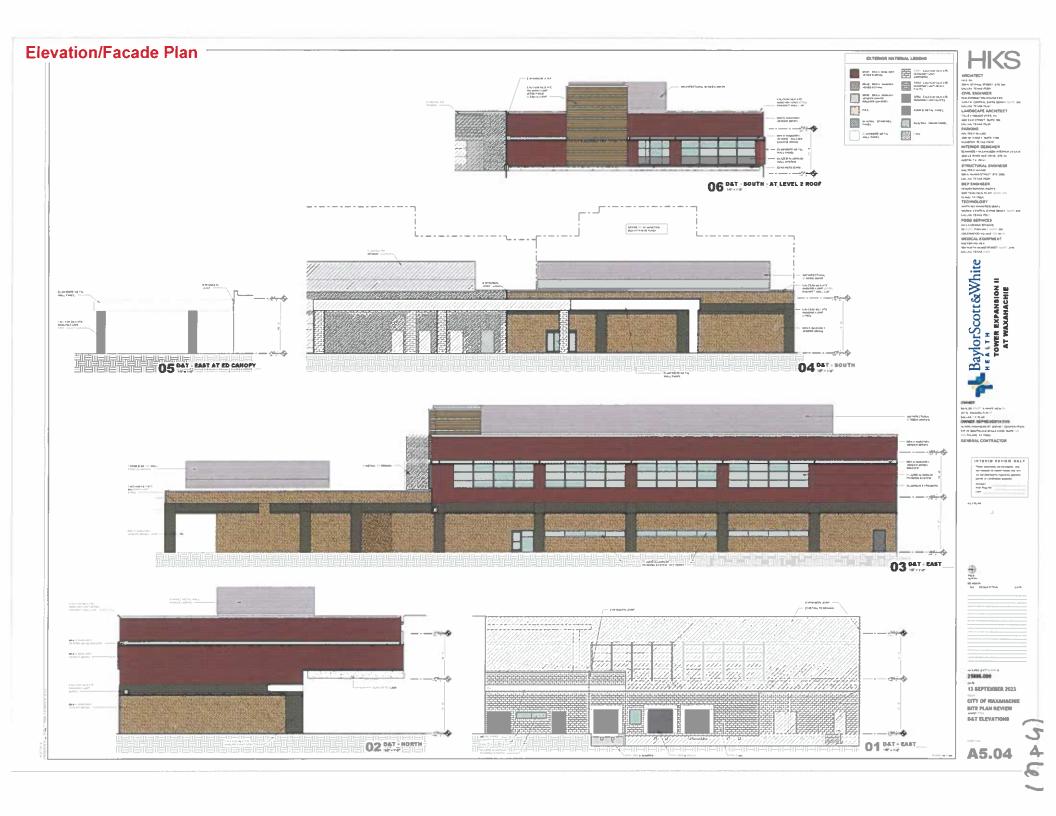
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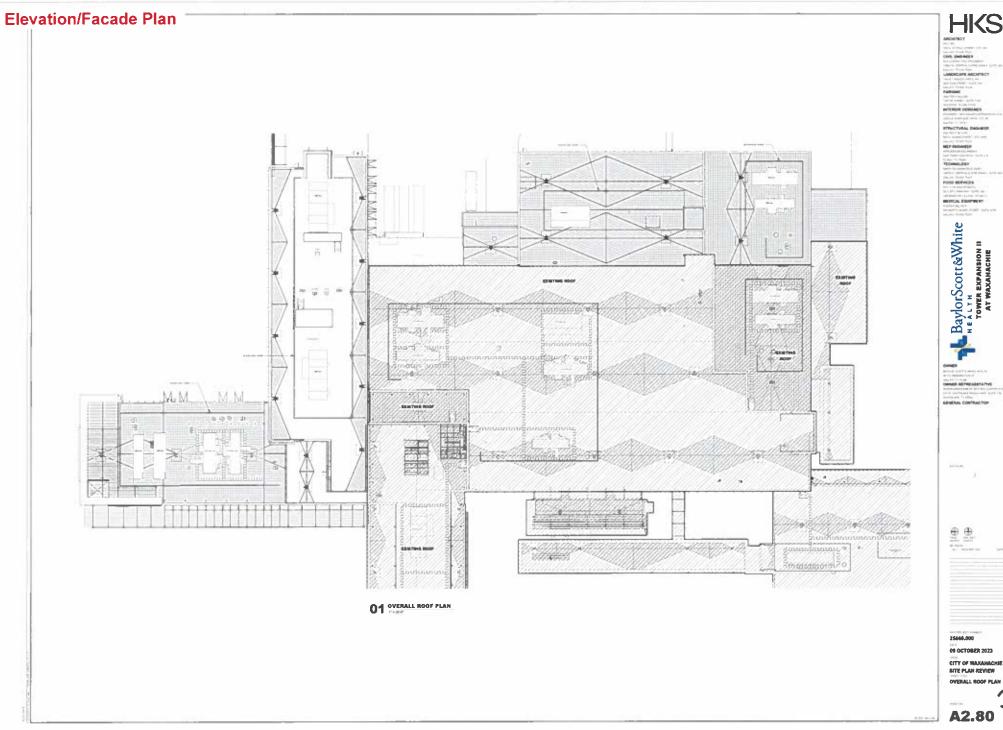






(44 L)





# Signage Plan

Fabricated internally-illuminated logo



Tent Beration 460 sq ft



2 | North Elevation | Sale 17-37



Logo glows white at night



B D

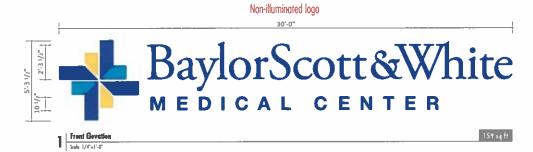
Babendure Design Group 8140 Walnut Hill Ln. #950 Dallas, Texas 75231 214.265.1960 www.babendure.com

**illuminated Logo** 

BSW Waxahachië Medical Center

October 06, 2023

# Signage Plan





Size to match existing





**Babendure Design Group** 8140 Walnut Hill Ln. #950 Dallas, Texas 75231 214.265.1960 www.babendure.com



Non-Illuminated Logo

BSW Waxahachie Medical Center

October 06, 2023



# Memorandum

To: Honorable Mayor and City Council

From: Jennifer Pruitt, AICP, LEED-AP, CNU-A, Senior Director of Planning

Thru: Michael Scott, City Manager

Date: November 14, 2023

Re: ZDC-692-2023 ASD Waxahachie - PD Amendment

On November 8, 2023, the applicant requested to continue case no. ZDC-69-2023 from the November 14, 2023, Planning and Zoning Commission agenda and the November 20, 2023, City Council meeting agenda to the November 29, 2023, Planning and Zoning Commission agenda and the December 4, 2023, City Council meeting agenda.